

## European Confederation of Police

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### Briefing Paper for the ICPRA Conference 2008

#### International policing experiences from an EU perspective:

International deployments of police officers have increasingly become an issue over the past years within the European Union. While the EU lacks an own police service it serves as a framework and as a coordinating forum for international deployments of police officers from its Member States. Within the EU context, police officers operate outside their national boundaries in three distinct contexts:

1. International Missions under EU command with a deployment outside the EU territory
2. Joint operations at the EU's external borders.
3. Cross border support operations between member states

#### 1. International Missions under EU command

Since 2003 the EU has mounted 20 international missions outside its territories (see attached overview). Of these 15 had at least a civilian component, which in most cases involves police officers as well as administrative staff. As of September 2008 the EU deploys about 1000 police officers and civilian staff in 7 international missions. In 2009 this number is expected to rise to about 2600 in 8 international missions.

Based on a common agreement between the Member States in the European Council, the major decision making body, as early as 2000, the EU aims to be able to commit up to 5.000 police and public servants for international missions. Member states are under this decision obliged to ' earmark ' staff that are available for international deployments. There is however no EU authority over actually deploying officers. Any EU Mission has to be unanimously agreed in the EU Council.

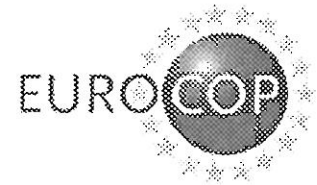
Since 2005 a clear tendency towards larger civilian missions can be observed. The largest EU Police and Justice mission, Eulex Kosovo, will ultimately involve as many as 1.900 police officers from the Member States.

#### 2. Joint missions at the EU's external borders

Among almost all EU Member States, persons and goods move freely across national borders. This makes it necessary for the EU to ensure sound protection of its external borders and to involve even those Member States that no longer have an external EU Border to police.

Border control is managed since 2005 by Frontex, an EU Agency based in Warsaw, Poland. In 2007 Frontex coordinated a total of 27 Joint Operations on the external borders of the EU. On average 10 Member States were involved in any of these operations and all have participated in at least one.

While deployments up to today do not affect huge numbers of staff there is a clear tendency to make more personnel available for support missions along hot spots at the external borders. The EU Member States are currently building up multinational rapid border intervention teams (RABITs). These consist of specially trained national staff that will be deployed by Frontex on short notice and have full executive powers at the external borders.



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### **3. Cross Border support operations within the EU**

A rather regular form of extraterritorial deployments of police officers in the EU are cross border support operations in other EU member states. These operations are legally founded in the Schengen Agreements and supplementary bi- or multilateral treaties.

Typical occasions for these deployments are large international events, such as EU or G8 Summits or international sport events such as the European Soccer Championship. Deployments can easily involve a couple of thousand officers in the case of large member states.

The number of agreements between individual member states or groups of member states that enable cross border public order interventions is continuously rising and deployments are becoming more and more common: In the context of the EU Soccer Championship in Switzerland and Austria in 2008, about 1.000 German police officers were involved in policing the events.

### **4. Key issues under discussion with regards to international deployments**

The following key issues with regards to all forms of international deployments are currently under discussion in Europe from a trade union perspective:

- Legal certainty and protection of officers involved in international missions
- Division of tasks between police and military components of international missions
- Compromises with regards to health and safety
- Necessary training prior to deployments
- Compatibility of operative and technical standards in multinational operations
- Financial and other resource repercussions of increasing international deployments of police on police services.

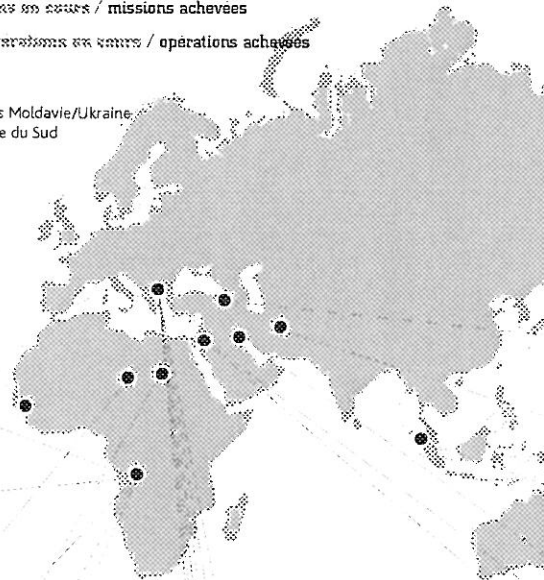
# Aperçu des missions et opérations de l'Union européenne

Juin 2008

- ☒ Missions civiles: opérations en cours / missions achevées
- ☒ Opérations militaires: opérations en cours / opérations achevées
- Autres missions :  
EUSR border teams Moldavie/Ukraine  
et Géorgie/Caucase du Sud

## Afrique

- ☒ EUBSR Hussein-Nisaa  
Depuis 2008  
Effectif: 39
- ☒ EUSEC RD Congo  
Depuis 2005  
Effectif: 40
- ☒ EUPOL RD Congo  
Depuis 2007  
Effectif: 39
- ☒ EUPER Tchad/SSA  
2008-2009  
Effectif: 3700
- ☒ EUPOL Kinshasa  
RD Congo, 2005-2007
- ☒ Soutien à AMIS II  
Soudan/Darfour, 2005-2006  
Effectif: 31 civils et 20 militaires
- ☒ ARTEMIS  
RD Congo, 2003  
Effectif: 1800
- ☒ EUPOR Congo  
RD Congo, 2006  
Effectif: 2300



## Caucase du Sud

- ☒ EUJUST THEMIS  
Géorgie, 2004-2005

## Asie

- ☒ EUPOL AFGHANISTAN  
Mission de police, depuis 2007  
Effectif: 230
- ☒ AMM Monitoring Mission  
Aceh/Indonésie, 2005-2006

## Balkans occidentaux

- ☒ EULEX Kosovo  
Phase pré-opérationnelle  
Effectif: 1900
- ☒ EUPM  
Bosnie-Herzégovine, depuis 2003  
Effectif: 182
- ☒ EUPER ALIBIA  
Bosnie - Herzégovine, depuis 2004  
Effectif: 2500
- ☒ EUPOL PROXIMA  
Ancienne République yougoslave  
de Macédoine (ARYM), 2004-2005
- ☒ EUPAT  
Ancienne République yougoslave  
de Macédoine (ARYM), 2006
- ☒ CONCORDIA  
Ancienne République yougoslave  
de Macédoine (ARYM), 2003

## Moyen-Orient

- ☒ EUJUST LEX  
Irak/Bruxelles, depuis 2005  
Effectif: 25
- ☒ EUPOL COPPS  
Territoires palestiniens, depuis 2006  
Effectif: 31
- ☒ EUBAM Haïk  
Territoires palestiniens, depuis 2005  
Effectif: 27

